The world’s first nuclear artillery shell is test fired on May 25, 1953. Such tests were common during the early cold war.
Making Connections

How Did the Atomic Bomb Change the World?

The destructiveness of the atomic bomb raised the stakes in military conflicts. Growing tensions between the United States and the Soviet Union after World War II led to a constant threat of nuclear war.

- How did the atomic bomb change relations between nations?
- Do you think the invention of the atomic bomb made the world safer?

Analyzing Causes

Make a Two-Tab Book Foldable that lists the long-term and short-term causes of the Cold War. List the information as you read and review the chapter.

1955
- Hungarians rebel against the Communist government

1956
- Soviet Union launches Sputnik

1960
- U-2 incident occurs

HistoryOnline Chapter Overview

Visit glencoe.com to preview Chapter 22.
A fter the war ended, tensions continued to rise over the amount of freedom the Soviets were going to allow the nations they controlled. Leaders of Britain, the United States, and the Soviet Union held conferences but could not resolve this question.

The Yalta Conference

**MAIN Idea** Roosevelt, Churchill, and Stalin met at Yalta to discuss Poland, Germany, and the rights of liberated Europe.

**HISTORY AND YOU** Do you remember Wilson’s idealistic Fourteen Points and how they were changed during negotiations after World War I? Read on to learn how negotiations during and after World War II led to results different from what Roosevelt and Truman wanted.

In February 1945, with the war in Europe almost over, Roosevelt, Churchill, and Stalin met at Yalta—a Soviet resort on the Black Sea—to plan the postwar world. Although the conference seemed to go well, several agreements reached at Yalta later played an important role in causing the Cold War.

Poland

The first issue discussed at Yalta was what to do about Poland. Shortly after the Germans invaded Poland, the Polish government fled to Britain. In 1944, however, Soviet troops drove back the Germans and entered Poland. As they liberated Poland from German control, the Soviets encouraged Polish Communists to set up a new government. This meant there were now two governments claiming the right to govern Poland: one Communist and one non-Communist.

President Roosevelt and Prime Minister Churchill both argued that the Poles should be free to choose their own government. “This is what we went to war against Germany for,” Churchill explained, “that Poland should be free and sovereign.”

Stalin quickly responded to Churchill’s comments. According to Stalin, because Poland was on the Soviet Union’s western border, the need for its government to be friendly was a matter of “life and death” from the Soviet point of view. Every time invaders had entered Russia from the west, they had come through Poland. Eventually, the three leaders compromised. Roosevelt and Churchill agreed to recognize the Polish government set up by the Soviets. Stalin agreed that the government would include members of the prewar Polish government and that free elections would be held as soon as possible.
The Declaration of Liberated Europe

After reaching a compromise on Poland, Roosevelt, Churchill, and Stalin agreed to issue the Declaration of Liberated Europe. The declaration asserted “the right of all people to choose the form of government under which they will live.”

The Allies promised that the people of Europe would be allowed “to create democratic institutions of their own choice.” They also promised to create temporary governments that represented “all democratic elements” and pledged “the earliest possible establishment through free elections of governments responsive to the will of the people.”

Dividing Germany

After discussing Poland and agreeing to a set of principles for liberating Europe, the conference focused on Germany. Roosevelt, Churchill, and Stalin agreed to divide Germany into four zones. Great Britain, the United States, the Soviet Union, and France would each control one zone. The same four countries would also divide the German capital city of Berlin into four zones, even though it was in the Soviet zone.
Although pleased with the decision to divide Germany, Stalin also demanded that Germany pay heavy reparations for the war damage it had caused. Roosevelt agreed, but he insisted reparations be based on Germany’s ability to pay. He also suggested, and Stalin agreed, that Germany pay reparations with trade goods and products instead of cash. The Allies would also be allowed to remove industrial machinery, railroad cars, and other equipment from Germany as reparations. This decision did not resolve the issue. Over the next few years, arguments about German reparations greatly increased tensions between the United States and the Soviet Union.

**Tensions Begin to Rise**

The Yalta decisions shaped the expectations of the United States. Two weeks after Yalta, the Soviets pressured the king of Romania into appointing a Communist government. The United States accused the Soviets of violating the Declaration of Liberated Europe.

Soon afterward, the Soviets refused to allow more than three non-Communist Poles to serve in the 18-member Polish government. There was also no indication that they intended to hold free elections in Poland as promised. On April 1, President Roosevelt informed the Soviets that their actions in Poland were not acceptable.

Yalta marked a turning point in Soviet-American relations. President Roosevelt had hoped that an Allied victory and the creation of the United Nations would lead to a more peaceful world. Instead, as the war came to an end, the United States and the Soviet Union became increasingly hostile toward each other. This led to an era of confrontation and competition between the two nations that lasted from about 1946 to 1990. This era became known as the **Cold War**.

**Soviet Security Concerns**

The tensions between the United States and the Soviet Union led to the Cold War because the two sides had different goals. As the war ended, Soviet leaders became concerned about security. They wanted to keep Germany weak and make sure that the countries between Germany and the Soviet Union were under Soviet control.

Although security concerns influenced their thinking, Soviet leaders were also communists. They believed that communism was a superior economic system that would eventually replace capitalism, and that the Soviet Union should encourage communism in other nations. Soviet leaders also accepted Lenin’s theory that capitalist countries would eventually try to destroy communism. This made them suspicious of capitalist nations.

**American Economic Issues**

While Soviet leaders focused on securing their borders, American leaders focused on economic problems. Many American officials believed that the Depression had caused World War II. Without it, Hitler would never have come to power, and Japan would not have wanted to expand its empire.

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**Debates IN HISTORY**

**Did the Soviet Union Cause the Cold War?**

Many people have debated who was responsible for the Cold War. Most Americans, including diplomat George Kennan who had served in Russia, believed that it was Soviet ideology and insecurity that brought on the Cold War. On the other side, communist leaders, such as Stalin’s adviser Andrei Zhdanov, believed that capitalism and imperialism caused the Cold War.
American advisers also thought that the Depression became so severe because nations reduced trade. They believed that when nations stop trading, they are forced into war to get resources. By 1945, Roosevelt and his advisers were convinced that economic growth was the key to peace. They wanted to promote economic growth by increasing world trade.

Similar reasoning convinced American leaders to promote democracy and free enterprise. They believed that democratic governments with protections for people’s rights made countries more stable and peaceful. They also thought that the free enterprise system, with private property rights and limited government intervention in the economy, was the best route to prosperity.

**Reading Check** Identify What did the Allies decide at Yalta?

**YES**

**George F. Kennan**

**American Diplomat**

**Primary Source**

[The] USSR still [believes] in antagonistic “capitalist encirclement” with which in the long run there can be no permanent peaceful coexistence. . . . At bottom of [the] Kremlin’s neurotic view of world affairs is traditional and instinctive Russian sense of insecurity. . . . And they have learned to seek security only in patient but deadly struggle for total destruction of rival power, never in compacts and compromises with it.

. . . In summary, we have here a political force committed fanatically to the belief that . . . it is desirable and necessary that the internal harmony of our society be disrupted, our traditional way of life be destroyed, the international authority of our state be broken, if Soviet power is to be secure.

—Moscow Embassy Telegram #511, 1946

**NO**

**Andrei Zhdanov**

**Advisor to Stalin**

**Primary Source**

“The more the war recedes into the past, the more distinct becomes . . . the division of the political forces operating on the international arena into two major camps. . . . The principal driving force of the imperialist camp is the U.S.A. . . . The cardinal purpose of the imperialist camp is to strengthen imperialism, to hatch a new imperialist war, to combat socialism and democracy, and to support reactionary and antidemocratic profascist regimes. . . .

. . . As embodiment of a new and superior social system, the Soviet Union reflects in its foreign policy the aspirations of progressive mankind, which desires lasting peace and has nothing to gain from a new war hatched by capitalism.”

—from *For a Lasting Peace for a People’s Democracy*, no. 1, November 1947

**DBQ Document-Based Questions**

1. **Paraphrasing** What belief of the Soviets does Kennan say will prevent “permanent peaceful coexistence” with the United States?

2. **Identifying Central Issues** What does Zhdanov say are the goals of the “imperialist camp” led by the United States?
Ten days later, Truman did exactly that during a meeting with Soviet Foreign Minister Molotov. Truman immediately brought up the issue of Poland and demanded that Stalin hold free elections as he had promised at Yalta. Molotov took the unexpectedly strong message back to Stalin. The meeting marked an important shift in Soviet-American relations and set the stage for further confrontations.

The Potsdam Conference

In July 1945 with the war against Japan still raging, Truman finally met Stalin at Potsdam, near Berlin. Both men had come to Potsdam primarily to work out a deal on Germany.

Truman was now convinced that industry was critical to Germany’s survival. Unless that nation’s economy was allowed to revive, the rest of Europe would never recover, and the German people might turn to communism out of desperation.

Stalin and his advisers were equally convinced that they needed reparations from Germany. The war had devastated the Soviet economy. Soviet troops had begun stripping their zone in Germany of its machinery and industrial equipment for use back home, but Stalin wanted Germany to pay much more.

PRIMARY SOURCE

“A shadow has fallen upon the scenes so lately light by the Allied victory…. From Stettin in the Baltic to Trieste in the Adriatic, an iron curtain has descended across the continent. Behind that line lie all the capitals of the ancient states of Central and Eastern Europe. Warsaw, Berlin, Prague, Vienna, Budapest, Belgrade, Bucharest and Sofia, all these famous cities and the populations around them lie in what I must call the Soviet sphere, and all are subject in one form or another, not only to Soviet influence, but to a very high and, in some cases, increasing measure of control from Moscow. . . .

The Communist parties, which were very small in all these Eastern States of Europe, have been raised to pre-eminence and power far beyond their numbers and are seeking everywhere to obtain totalitarian control. . . .

In front of the iron curtain which lies across Europe are other causes for anxiety . . . in a great number of countries, far from the Russian frontiers and throughout the world, Communist fifth columns are established and work in . . . absolute obedience to the directions they receive from the Communist center. . . . I do not believe that Soviet Russia desires war. What they desire is the fruits of war and the indefinite expansion of their power and doctrines.”

—Winston Churchill, address to Westminster College, Fulton, Missouri, March 5, 1946

1. Finding the Main Idea  What was the “iron curtain,” and why do you think Churchill described it in that way?

2. Identifying Central Issues  What “other causes for anxiety” did Churchill say the Soviets were creating?
At the conference, Truman took a firm stand against heavy reparations. He insisted that Germany’s industry had to be allowed to recover. Truman suggested that the Soviets take reparations from their zone, while the Allies allowed industry to revive in the other zones. Stalin opposed this idea since the Soviet zone was mostly agricultural. It could not provide all the reparations the Soviets wanted.

To get the Soviets to accept the agreement, Truman offered Stalin a small amount of German industrial equipment from the other zones, but required the Soviets to pay for part of it with food shipments from their zone. He also offered to accept the new German-Polish border the Soviets had established.

Stalin did not like Truman’s proposal. At Potsdam, Truman learned that the atomic bomb had been successfully tested, and he hinted to Stalin that the United States had developed a new, powerful weapon. Stalin suspected that Truman was trying to bully him into a deal and that the Americans were trying to limit reparations to keep the Soviets weak.

Despite his suspicions, Stalin had to accept the terms. American and British troops controlled Germany’s industrial heartland, and there was no way for the Soviets to get any reparations except by cooperating. Nevertheless, the Potsdam conference marked yet another increase in tensions between the Soviets and the Americans.

**The Iron Curtain Descends**

Although Truman had won the argument over reparations, he had less success on other issues at Potsdam. The Soviets refused to make any stronger commitments to uphold the Declaration of Liberated Europe. The presence of the Soviet army in Eastern Europe ensured that pro-Soviet Communist governments would eventually be established in Poland, Romania, Bulgaria, Hungary, and Czechoslovakia. “This war is not as in the past,” Stalin commented. “Whoever occupies a territory also imposes his own social system. . . . It cannot be otherwise.”

The Communist countries of Eastern Europe came to be called satellite nations because they were controlled by the Soviets, as satellites are tied by gravity to the planets they orbit. These nations had to remain Communist and friendly to the Soviet Union. They also had to follow policies that the Soviets approved.

After watching the Communist takeover in Eastern Europe, Winston Churchill coined a phrase to describe what had happened. In a 1946 speech delivered in Fulton, Missouri, he referred to an “iron curtain” falling across Eastern Europe. The press picked up the term and, for the next 43 years, when someone referred to the Iron Curtain, they meant the Communist nations of Eastern Europe and the Soviet Union. With the Iron Curtain separating the Communist nations of Eastern Europe from the West, the World War II era had come to an end. The Cold War was about to begin.

**Vocabulary**

1. Explain the significance of: Yalta, Cold War, Potsdam, satellite nations, Iron Curtain.

**Main Ideas**

2. Identifying At Yalta, what agreement did the “Big Three” come to about Germany’s future after World War II?

3. Summarizing What concerns made the Soviets suspicious of the Western Allies?

4. Explaining How did the Potsdam Conference help bring about the Cold War?

**Critical Thinking**

5. Big Ideas How did different economic systems cause tensions between the United States and the Soviet Union?

6. Organizing Use a graphic organizer similar to the one below to list events that led to the Cold War.

7. Analyzing Visuals Study the map on page 764. Why did the Soviet Union want to have control over the countries on its western border?

**Writing About History**

8. Expository Writing Suppose that you are an adviser to Truman. Write a report explaining your interpretation of Churchill’s “iron curtain” speech.
President Truman worked to contain communism by supporting Greece, Iran, and West Germany. When Communist North Korea invaded South Korea, Truman and the UN sent troops to aid South Korea.

**Containing Communism**

**MAIN Idea** The Truman Doctrine offered aid to any nation resisting communism; the Marshall Plan aided European countries in rebuilding.

**HISTORY AND YOU** Is there a conflict in the world today where you think the United States should intervene? Read on to learn how President Truman adopted policies designed to stop the spread of communism.

Despite growing tensions with the Soviet Union, many American officials continued to believe cooperation with the Soviets was possible. In late 1945 the foreign ministers of the former wartime Allies met first in London, then in Moscow, to discuss the future of Europe and Asia. Although both British and American officials pushed for free elections in Eastern Europe, the Soviets refused to budge. “Our relations with the Russians,” the British foreign minister gloomily concluded, “are drifting into the same condition as that in which we had found ourselves with Hitler.”

**The Long Telegram**

Increasingly exasperated by the Soviets’ refusal to cooperate, officials at the State Department asked the American Embassy in Moscow to explain Soviet behavior. On February 22, 1946, diplomat George Kennan responded with what became known as the Long Telegram, a 5,540-word message explaining his views of the Soviets.

According to Kennan, the Soviets’ view of the world came from a traditional “Russian sense of insecurity” and fear of the West, intensified by the communist ideas of Lenin and Stalin. Because communists believed that they were in a long-term historical struggle against capitalism, Kennan argued, it was impossible to reach any permanent settlement with them.

Kennan therefore proposed what became the basic American policy throughout the Cold War: “a long-term, patient but firm and vigilant containment of Russian expansive tendencies.” Kennan explained that, in his opinion, the Soviet system had several major economic and political weaknesses. If the United States could keep the Soviets from expanding their power, it would be only a matter of time before the Soviet system would fall apart. Communism could be beaten without going to war. The Long Telegram circulated widely in
Truman’s administration. The administration based its policy of containment—keeping communism within its present territory through the use of diplomatic, economic, and military actions—on this document.

Crisis in Iran

While Truman’s administration discussed Kennan’s ideas, a series of crises erupted during the spring and summer of 1946. These crises seemed to prove that Kennan was right about the Soviets. The first crisis began in Iran in March 1946.

During World War II, the United States had put troops in southern Iran while Soviet troops occupied northern Iran to secure a supply line from the Persian Gulf. After the war, instead of withdrawing as promised, the Soviet troops remained in northern Iran. Stalin then began demanding access to Iran’s oil supplies. To increase the pressure, Soviet troops helped local Communists in northern Iran establish a separate government.

To American officials, these actions signaled a Soviet push into the Middle East. The secretary of state sent Stalin a strong message demanding that Soviet forces withdraw. At the same time, the battleship USS Missouri sailed into the eastern Mediterranean. The pressure seemed to work. Soviet forces withdrew, having been promised a joint Soviet-Iranian oil company, although the Iranian parliament later rejected the plan.

The Truman Doctrine

Frustrated in Iran, Stalin turned northwest to Turkey. There, the straits of the Dardanelles were a vital route from Soviet Black Sea ports to the Mediterranean. For centuries, Russia had wanted to control this strategic route. In August 1946, Stalin demanded joint control of the Dardanelles with Turkey.
Presidential adviser Dean Acheson saw this move as another move in a Soviet plan to control the Middle East, and he advised Truman to make a show of force. The president declared, “We might as well find out whether the Russians are bent on world conquest.” He then ordered the new aircraft carrier Franklin D. Roosevelt to join the Missouri in protecting Turkey and the eastern Mediterranean.

While the United States supported Turkey, Britain tried to help Greece. In August 1946 Greek Communists launched a guerrilla war against the Greek government. For about six months, British troops helped the Greeks fight the guerrillas. The effort strained Britain’s economy, which was still weak from World War II. In February 1947 Britain informed the United States that it could no longer afford to help Greece.

On March 12, 1947, Truman went before Congress to ask for $400 million to fight Communist aggression in Greece and Turkey. His speech outlined a policy that became known as the Truman Doctrine. Its goal was to aid “free peoples who are resisting attempted subjugation by armed minorities or by outside pressures.” Its immediate goal was to stabilize the Greek government and help Turkey resist Soviet demands. In the long run, it pledged the United States to fight the spread of communism worldwide.

**The Marshall Plan**

Meanwhile, postwar Western Europe faced grave problems. Economies and cities were ruined, people were nearing starvation, and political chaos was at hand. The terrible winter of 1946 made things worse.

In June 1947 Secretary of State George C. Marshall proposed the European Recovery Program, or Marshall Plan, which would give European nations American aid to rebuild their economies. Truman saw the Marshall Plan and the Truman Doctrine as “two halves of the same walnut,” both essential for containment. Marshall offered help to all nations planning a recovery program:

**Primary Source**

“Our policy is not directed against any country or doctrine, but against hunger, poverty, desperation and chaos. Its purpose should be the revival of a working economy in the world so as to permit the emergence of political and social conditions in which free institutions can exist.”

—quoted in Marshall: A Hero for Our Times

Although the Marshall Plan was offered to the Soviet Union and its satellite nations in Eastern Europe, those nations rejected the offer. Instead, the Soviets developed their own economic program. This action further separated Europe into competing regions. The Marshall Plan pumped billions of dollars worth of supplies, machinery, and food into Western Europe. Western Europe’s recovery weakened the appeal of communism and opened new markets for trade.

**The Berlin Airlift**

President Truman and his advisers believed that Western Europe’s prosperity depended on Germany’s recovery. The Soviets, however, still wanted Germany to pay reparations to the Soviet Union. Eventually, the dispute over Germany brought the United States and the Soviet Union to the brink of war.

By early 1948, U.S. officials had concluded that the Soviets were deliberately trying to undermine Germany’s economy. In response, the United States, Great Britain, and France announced that they were merging their zones in Germany and allowing the Germans to have their own government. They also agreed to merge their zones in Berlin and to make West Berlin part of the new German republic.

The new nation was officially called the Federal Republic of Germany, but it became known as West Germany. The Soviet zone eventually became the German Democratic Republic, also known as East Germany. West Germany was not allowed to have a military, but in most respects, it was independent.

The decision to create West Germany convinced the Soviets that they would never get the reparations they wanted. In late June 1948, Soviet troops cut all road and rail traffic to West Berlin hoping to force the United States to either reconsider its decision or abandon West Berlin. This blockade provoked a crisis. President Truman sent bombers with atomic weapons to bases in Britain and the American commander in Germany warned: “If we mean to hold Europe against communism, then we
must not budge.” The challenge was to keep West Berlin alive without provoking war with the Soviets. Instead of ordering troops to fight their way to Berlin, and thereby triggering war with the Soviet Union, Truman ordered the air force to fly supplies into Berlin instead.

The Berlin airlift began in June 1948 and continued through the spring of 1949, bringing in more than 2 million tons of supplies to the city. Stalin finally lifted the blockade on May 12, 1949. The airlift symbolized American determination to contain communism and not give in to Soviet demands.

**NATO**

The Berlin blockade convinced many Americans that the Soviets were bent on conquest. The public began to support a military alliance with Western Europe. By April 1949, an agreement had been reached to create the North Atlantic Treaty Organization (NATO)—a mutual defense alliance.

**NATO initially** included 12 countries: the United States, Canada, Britain, France, Italy, Belgium, Denmark, Portugal, the Netherlands, Norway, Luxembourg, and Iceland. NATO members agreed to come to the aid of any member who was attacked. For the first time in its history, the United States had committed itself to maintaining peace in Europe. Six years later, NATO allowed West Germany to rearm and join its organization. This decision alarmed Soviet leaders. They responded by organizing a military alliance in Eastern Europe known as the Warsaw Pact.

**Evaluating**  What triggered the beginning of the Berlin airlift?

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**The Berlin Airlift, 1948–1949**

After the Soviet Union blockaded West Berlin, the United States delivered 4,000 tons of food, medicine, coal and other supplies that were needed every day to keep the city functioning. A cargo plane had to land with supplies every three and a half minutes. To keep the airlift running, crews stayed onboard and food was brought to them while the planes were unloaded and refueled. Meanwhile, 20,000 volunteers in Berlin built a third airport, enabling the flow of supplies to increase to 13,000 tons a day.

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**NATO Is Born, 1949**

![Map of NATO and Warsaw Pact countries](image)

- **Founding members**
- **Joined 1952**
- **Joined 1955**
- **Warsaw Pact**

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**Analyzing VISUALS**

1. **Interpreting** Which nations are the founding members of NATO?
2. **Identifying** Where did NATO nations share a border with Warsaw Pact nations?
The Korean War

**MAIN Idea** Attempts to keep South Korea free from communism led the United States to military intervention.

**HISTORY AND YOU** What happens to someone who disobeys a coach, employer, or teacher? Read on to learn what happened to General MacArthur when he criticized the president.

The Cold War eventually spread beyond Europe. Conflicts also emerged in Asia, where events in China and Korea brought about a new attitude toward Japan and sent American troops back into battle in Asia less than five years after World War II had ended.

The Chinese Revolution

In China, Communist forces led by Mao Zedong had been struggling against the Nationalist government led by Chiang Kai-shek since the late 1920s. During World War II, the two sides suspended their war to resist Japanese occupation. With the end of World War II, however, civil war broke out again. Although Mao made great gains, neither side could win nor agree to a compromise.

To prevent a Communist revolution in Asia, the United States sent the Nationalist government $2 billion in aid beginning in the mid-1940s, but the Nationalists squandered this advantage through poor military planning and corruption. By 1949, the Communists had captured the Chinese capital of Beijing, while support for the Nationalists declined.

In August 1949 the U.S. State Department discontinued aid to the Chinese Nationalists. The defeated Nationalists then fled to the small island of Taiwan (Formosa). The victorious Communists established the People’s Republic of China in October 1949.

China’s fall to communism shocked Americans. To make matters worse, in September 1949 the Soviet Union announced that it had successfully tested its first atomic weapon. Then, early in 1950, the People’s Republic of China and the Soviet Union signed a treaty of friendship and alliance. Many Western leaders feared that China and the Soviet Union would support Communist revolutions in other nations.

The United States kept formal diplomatic relations with only the Nationalist Chinese in Taiwan. It used its veto power in the UN Security Council to keep representatives of the new Communist People’s Republic of China out of the UN, allowing the Nationalists to retain their seat.

New Policies in Japan

The Chinese revolution brought about a significant change in American policy toward Japan. At the end of World War II, General Douglas MacArthur had taken charge of occupied Japan. His mission was to introduce democracy and keep Japan from threatening war again. Once the United States lost China as its chief ally in Asia, it adopted policies to encourage the rapid recovery of Japan’s industrial economy. Just as
the United States viewed West Germany as the key to defending all of Europe against communism, it saw Japan as the key to defending Asia.

The Korean War Begins

At the end of World War II, American and Soviet forces entered Korea to disarm the Japanese troops stationed there. The Allies divided Korea at the 38th parallel of latitude. Soviet troops controlled the north, while American troops controlled the south.

As the Cold War began, talks to reunify Korea broke down. A Communist Korean government was organized in the north, while an American-backed government controlled the south. Both governments claimed authority over Korea, and border clashes were common. The Soviet Union provided military aid to the North Koreans, who quickly built up an army. On June 25, 1950, North Korean troops invaded the south, rapidly driving back the poorly equipped South Korean forces.

Truman saw the Communist invasion of South Korea as a test of the containment policy and ordered United States naval and air power into action. He then called on the United Nations to act. Truman succeeded because the Soviet delegate was boycotting the UN Security Council over its China policy and was not present to veto the American proposal. With the pledge of UN troops, Truman ordered General MacArthur to send American troops from Japan to Korea.
Chapter 22
The Cold War Begins

The American and South Korean troops were driven back into a small pocket of territory near the port of Pusan. Inside the “Pusan perimeter,” as it came to be called, the troops stubbornly resisted the North Korean onslaught, buying time for MacArthur to organize reinforcements.

On September 15, 1950, MacArthur ordered a daring invasion behind enemy lines at the port of Inchon. The Inchon landing took the North Koreans by surprise. Within weeks they were in full retreat back across the 38th parallel. Truman then gave the order to pursue the North Koreans beyond the 38th parallel. MacArthur pushed the North Koreans north to the Yalu River, the border with China.

China Enters the War The Communist People’s Republic of China saw the advancing UN troops as a threat and warned the forces to halt their advance. When those warnings were ignored, China forces crossed the Yalu River in November. Hundreds of thousands of Chinese troops flooded across the border, driving the UN forces back across the 38th parallel.

As his troops fell back, an angry MacArthur demanded approval to expand the war against China. He asked for a blockade of Chinese ports, the use of Chiang Kai-shek’s Nationalist forces, and the bombing of Chinese cities with atomic weapons.

Truman Fires MacArthur President Truman refused MacArthur’s demands because he did not want to expand the war into China or to use the atomic bomb. MacArthur persisted. He publicly criticized the president, arguing that it was a mistake to keep the war limited. “There is no substitute for victory,” MacArthur insisted, by which he meant that if the United States was going to go to war, it should use all of its power to win. Keeping a war limited was, in his view, a form of appeasement, and appeasement he argued, “begets new and bloodier war.”

Determined to maintain control of policy and to show that the president commanded the military, an exasperated Truman fired MacArthur for insubordination in April 1951. Later, in private conversation, Truman explained:
“I was sorry to have to reach a parting of the way with the big man in Asia, but he asked for it and I had to give it to him.”

MacArthur, who remained popular despite being fired, returned home to parades and a hero’s welcome. Many Americans criticized the president. Congress and other military leaders, however, supported Truman’s decision and his Korean strategy. American policy in Asia remained committed to limited war—a war fought to achieve a limited objective, such as containing communism. Truman later explained why he favored limited war in Korea:

**Primary Source**

“The Kremlin [Soviet Union] is trying, and has been trying for a long time, to drive a wedge between us and the other nations. It wants to see us isolated. It wants to see us distrusted. It wants to see us feared and hated by our allies. Our allies agree with us in the course we are following. They do not believe we should take the initiative to widen the conflict in the Far East. If the United States were to widen the conflict, we might well have to go it alone.”

—from “Address to the Civil Defense Conference,” May 7, 1951

As Truman also noted, America’s allies in Europe were much closer to the Soviet Union. If war broke out, Europe would suffer the most damage and might well be attacked with atomic bombs. This concern—that all-out war in Korea might lead to nuclear war—was the main reason why Truman favored limited war. This concern shaped American foreign policy throughout the Cold War.

**Changes in Policy**

By mid-1951, the UN forces had pushed the Chinese and North Korean forces back across the 38th parallel. The war then settled down into a series of relatively small battles over hills and other local objectives. In November 1951, peace negotiations began, but an armistice would not be signed until July 1953. More than 33,600 American soldiers died in action in the Korean War, and more than 2,800 died from accidents or disease.

The Korean War marked an important turning point in the Cold War. Until 1950, the United States had preferred to use political pressure and economic aid to contain communism. After the Korean War began, the United States embarked on a major military buildup.

The Korean War also helped expand the Cold War to Asia. Before 1950, the United States had focused on Europe as the most important area in which to contain communism. After the Korean War began, the United States became more militarily involved in Asia. In 1954 the United States signed defense agreements with Japan, South Korea, Taiwan, the Philippines, and Australia, forming the Southeast Asia Treaty Organization (SEATO). American aid also began flowing to French forces fighting Communists in Vietnam.

Analyzing How did President Truman view the Communist invasion of South Korea?
Chapter 22
The Cold War Begins

Section 3

The Cold War and American Society

Guide to Reading

Big Ideas
Struggles for Rights In the early part of the Cold War, the fear of communism led to a hunt for spies and to intolerance and suspicion of people with radical ideas in the United States.

Content Vocabulary
• subversion (p. 774)
• loyalty review program (p. 774)
• perjury (p. 776)
• censure (p. 778)
• fallout (p. 781)

Academic Vocabulary
• manipulate (p. 775)
• convince (p. 776)

People and Events to Identify
• Red Scare (p. 774)
• Alger Hiss (p. 776)
• McCarran Act (p. 778)
• McCarthyism (p. 778)

Reading Strategy
Summarizing As you read, summarize the section content by using the major headings to create an outline similar to the one below.

The Cold War and American Society
I. A New Red Scare
A. The Loyalty Review Program

Fearing subversive activity, the government tried to root out Communists in government, Hollywood, and labor unions, while Americans learned to live with the threat of nuclear attack.

A New Red Scare

MAIN Idea Public accusations and trials followed in the wake of fears of communism and spies.

HISTORY AND YOU Do you remember reading about the fears of communism during the early twentieth century? Read on to learn of a second major scare in the 1950s.

During the 1950s, thousands of ordinary people—from teachers to autoworkers to high government officials—shared a disturbing experience. Rumors and accusations of Communists in the United States and of Communist infiltration of the government tapped into fears that Communists were trying to take over the world.

The Red Scare began in September 1945, when a clerk named Igor Gouzenko walked out of the Soviet Embassy in Ottawa, Canada, and defected. Gouzenko carried documents revealing a massive effort by the Soviet Union to infiltrate organizations and government agencies in Canada and the United States, with the specific goal of obtaining information about the atomic bomb.

The Gouzenko case stunned Americans. It implied that spies had infiltrated the American government. Soon, however, the search for spies escalated into a general fear of Communist subversion. Subversion is the effort to weaken a society secretly and overthrow its government.

The Loyalty Review Program

In early 1947, just nine days after his powerful speech announcing the Truman Doctrine, the president established a loyalty review program to screen all federal employees. Rather than calm public suspicion, Truman’s action seemed to confirm fears that Communists had infiltrated the government and helped to increase the fear of communism sweeping the nation.

Between 1947 and 1951, more than 6 million federal employees were screened for their loyalty—a term difficult to define. A person might become a suspect for reading certain books, belonging to various groups, traveling overseas, or even seeing certain foreign films. About 14,000 employees were subject to scrutiny by the Federal Bureau of Investigation (FBI). Some 2,000 employees quit their jobs.
during the check, many under pressure. Another 212 were fired for “questionable loyalty,” although no actual evidence against them was uncovered.

**House Un-American Activities Committee (HUAC)**

Although the FBI helped screen federal employees, FBI Director J. Edgar Hoover was not satisfied. In 1947 Hoover went before the House Un-American Activities Committee (HUAC). Formed in 1938 to investigate both Communist and Fascist activities in the United States, HUAC was a minor committee until Hoover expanded its importance.

Hoover urged HUAC to hold public hearings on Communist subversion. The committee, Hoover said, could reveal “the diabolic machinations of sinister figures engaged in un-American activities.” Hoover’s aim was to expose not just Communists but also “Communist sympathizers” and “fellow travelers.” Under Hoover’s leadership, the FBI sent agents to infiltrate groups suspected of subversion and wiretapped thousands of telephones.

**Hollywood on Trial** One of HUAC’s first hearings in 1947 focused on the film industry as a powerful cultural force that Communists might manipulate to spread their ideas and influence. HUAC’s interviews routinely began, “Are you now, or have you ever been, a member of the Communist Party?” Future American president Ronald Reagan was head of the Screen Actors Guild at the time and, when called before HUAC, he testified that there were Communists in Hollywood.
During the hearings, ten screenwriters, known as the “Hollywood Ten,” used their Fifth Amendment right to protect themselves from self-incrimination and refused to testify. The incident led producers to blacklist, or agree not to hire, anyone who was believed to be a Communist or who refused to cooperate with the committee. In 1950 a pamphlet called Red Channels was published, listing 151 blacklisted actors, directors, broadcasters, and screenwriters. The blacklist created an atmosphere of distrust and fear.

**Alger Hiss** In 1948 Whittaker Chambers, a *TIME* magazine editor and former Communist Party member, testified to HUAC that several government officials were also former Communists or spies.

The most prominent official named by Chambers was **Alger Hiss**, a diplomat who had served in Roosevelt’s administration, attended the Yalta conference, and taken part in organizing the United Nations. After Hiss sued him for libel, Chambers testified before a grand jury that, in 1937 and 1938, Hiss had given him secret documents from the State Department. Hiss denied being either a spy or a member of the Communist Party, and he also denied ever having known Chambers.

The committee was ready to drop the investigation until Representative Richard Nixon of California convinced his colleagues to continue the hearings to determine whether Hiss or Chambers had lied. Chambers produced copies of secret documents, along with microfilm that he had hidden in a hollow pumpkin on his farm. These “pumpkin papers,” Chambers claimed, proved Hiss was lying. A jury agreed and convicted Hiss of perjury, or lying under oath.

**The Rosenbergs** Another sensational spy case centered on accusations that American Communists had sold the secrets of the atomic bomb to the Soviets. Many people did not believe that the Soviet Union could have produced an atomic bomb in 1949 without help. This belief intensified the hunt for spies.

In 1950 the hunt led to a British scientist who admitted sending information to the Soviet Union. After hearing his testimony, the FBI arrested Julius and Ethel Rosenberg, a New York couple who were members of the Communist Party. The government charged them with heading a Soviet spy ring.

The Rosenbergs denied the charges but were condemned to death for espionage. Many people believed that they were not leaders or spies but victims caught up in the wave of anti-Communist frenzy. Appeals, public expressions of support, and pleas for clemency failed, however, and the couple was executed in June 1953.

**Project Venona** The American public hotly debated the guilt or innocence of individuals, like the Rosenbergs, who were accused of being spies. There was, however, solid evidence of Soviet espionage, although very few Americans knew it at the time. In 1946 American and British cryptographers working for a project code-named “Venona,” cracked the Soviet spy code of the time, enabling them to read approximately 3,000 messages between Moscow and the United States collected during the Cold War.

The messages collected using Project Venona confirmed extensive Soviet spying and an ongoing effort to steal nuclear secrets. The government did not reveal Project Venona’s existence until 1995. The Venona documents provided strong evidence that the Rosenbergs were indeed guilty.

**The Red Scare Spreads**

Following the federal government’s example, many state and local governments, universities, businesses, unions, churches, and private organizations began their own efforts to find Communists. The University of California required its 11,000 faculty members to take loyalty oaths and fired 157 who refused to do so. Many Catholic groups became strongly anti-Communist and urged their members to identify Communists within the Church.

The Taft-Hartley Act of 1947 required union leaders to take oaths that they were not Communists, but many union leaders did not object. Instead, they launched their own efforts to purge Communists from their organizations. The president of the CIO called Communist sympathizers “skulking cowards” and “apostles of hate.” The CIO eventually expelled 11 unions that refused to remove Communist leaders from their organization.

**Reading Check** What was the purpose of the loyalty review boards and HUAC?
McCarthyism

**MAIN Idea** Senator Joseph R. McCarthy used the fear of communism to increase his own power and destroy the reputations of many people.

**HISTORY AND YOU** Have you ever known anyone who spread untrue rumors about others? Read on to find out about the rumors that Senator McCarthy spread in the early 1950s.

In 1949 the Red Scare intensified even further. In that year, the Soviet Union successfully tested an atomic bomb, and China fell to communism. To many Americans, these events seemed to prove that the United States was losing the Cold War. Deeply concerned, they wanted to know why their government was failing. As a result, many continued to believe that Communists had infiltrated the government and remained undetected.

In February 1950, soon after Alger Hiss’s perjury conviction, a little-known Wisconsin senator gave a political speech to a Republican women’s group in West Virginia. Halfway through his speech, Senator Joseph R. McCarthy made a surprising statement:

> “While I cannot take the time to name all the men in the State Department who have been named as members of the Communist Party and members of a spy ring, I have here in my hand a list of 205 that were known to the Secretary of State as being members of the Communist Party and who nevertheless are still working and shaping the policy of the State Department.”

—quoted in The Fifties

The Associated Press picked up the statement and sent it to newspapers nationwide. While at an airport, reporters asked McCarthy to see his list of Communists. McCarthy replied that he would be happy to show it to them, but unfortunately, it was in his bag on the plane. In fact, the list never appeared. McCarthy, however, continued to make charges and draw attention.

McCarthy’s use of sensationalist charges was not new. When he ran for the Senate in 1946, he accused his opponent, Robert M. La Follette, Jr., of being “communistically inclined.” McCarthy did not provide any evidence to support his accusation, but it helped him win the election.
After becoming a senator, McCarthy continued to proclaim that Communists were a danger both at home and abroad. To some audiences, he distributed a booklet called “The Party of Betrayal,” which accused Democratic Party leaders of corruption and of protecting Communists. Secretary of State Dean Acheson was a frequent target. According to McCarthy, Acheson was incompetent and a tool of Stalin. He also wildly accused George C. Marshall, the former army chief of staff and secretary of state, of disloyalty as a member of “a conspiracy so immense as to dwarf any previous such ventures in the history of man.”

McCarthy was not alone in making such charges. In the prevailing mood of anxiety about communism, many Americans were ready to believe them.

The McCarran Act

In 1950, with the Korean War underway and McCarthy and others arousing fears of Communist spies, Congress passed the Internal Security Act, usually called the McCarran Act. Declaring that “world Communism has as its sole purpose the establishment of a totalitarian dictatorship in America,” Senator Pat McCarran of Nevada offered a way to fight “treachery, infiltration, sabotage, and terrorism.” The act made it illegal to “combine, conspire, or agree with any other person to perform any act which would substantially contribute to … the establishment of a totalitarian government.”

The McCarran Act required all Communist Party and “Communist-front” organizations to publish their records and register with the United States attorney general. Communists could not have passports to travel abroad and, in cases of a national emergency, Communists and Communist sympathizers could be arrested and detained. Unwilling to punish people for their opinions, Truman vetoed the bill, but Congress easily overrode his veto in 1950. Later Supreme Court cases, however, limited the scope of the McCarran Act.

McCarthy’s Tactics

After the Republicans won control of Congress in 1952, McCarthy became chairman of the Senate subcommittee on investigations. Using the power of his committee to force government officials to testify about alleged Communist influences, McCarthy turned the investigation into a witch hunt—a search for disloyalty based on flimsy evidence and irrational fears. His tactic of damaging reputations with vague and unfounded charges became known as McCarthyism.

McCarthy’s sensational accusations drew the attention of the press, which put him in the headlines and quoted him widely. When he questioned witnesses, McCarthy would badger them and then refuse to accept their answers. His tactics left a cloud of suspicion that McCarthy and others interpreted as guilt. Furthermore, people were afraid to challenge him for fear of becoming targets themselves.

McCarthy’s Downfall

In 1954 McCarthy began to look for Soviet spies in the United States Army. During weeks of televised Army-McCarthy hearings, millions of Americans watched McCarthy question and bully officers, harassing them about trivial details and accusing them of misconduct. His popular support began to fade.

Finally, to strike back at the army’s lawyer, Joseph Welch, McCarthy brought up the past of a young lawyer in Welch’s firm who had been a member of a Communist-front organization while in law school. Welch, who was fully aware of the young man’s past, now exploded at McCarthy for possibly ruining the young man’s career: “Until this moment, I think I never really gauged your cruelty or your recklessness. . . . You have done enough. Have you no sense of decency, sir, at long last? Have you left no sense of decency?”

Spectators cheered. Welch had said aloud what many Americans had been thinking. As Senator Stuart Symington of Missouri commented, “The American people have had a look at you for six weeks. You are not fooling anyone.” McCarthy had lost the power to arouse fear. Newspaper headlines repeated: “Have you no sense of decency?”

Later that year, the Senate passed a vote of censure, or formal disapproval, against McCarthy—one of the most serious criticisms it can level against a member. Although he remained in the Senate, McCarthy had lost all influence. He died in 1957.

Evaluating What were the effects of McCarthyism?
**Watkins v. United States, 1957**

**Background to the Case**

In 1954 labor organizer John Watkins testified before the House Un-American Activities Committee. He agreed to discuss his own connections with the Communist Party and to identify people he knew who were still members, but he refused to give information about those who were no longer members. Watkins received a misdemeanor conviction for refusing to answer questions “pertinent to the question under inquiry.” In 1957 he appealed his case to the Supreme Court.

**How the Court Ruled**

The Watkins case raised the question: Is it constitutional for a congressional committee to ask any question or investigate any topic, whether or not it is directly related to Congress’s law-making function? In a 6-to-1 decision—two members did not participate—the Supreme Court held that the activities of HUAC during its investigations were, indeed, beyond the scope of the stated aims of the committee, as well as the authority of congressional powers.

**Primary Source**

**The Court’s Opinion**

“The power of the Congress to conduct investigations is inherent in the legislative process. That power is broad. . . . But, broad as is this power of inquiry, it is not unlimited. There is no general authority to expose the private affairs of individuals without justification in terms of the functions of the Congress. . . . Nor is the Congress a law enforcement or trial agency. These are functions of the executive and judicial departments of government. No inquiry is an end in itself; it must be related to, and in furtherance of, a legitimate task of the Congress. Investigations conducted solely for the personal aggrandizement of the investigators or to “punish” those investigated are indefensible.”

—Chief Justice Earl Warren, writing for the majority in Watkins v. United States

**Primary Source**

**Dissenting View**

“It may be that at times the House Committee on Un-American Activities has, as the Court says, “conceived of its task in the grand view of its name.” And, perhaps, as the Court indicates, the rules of conduct placed upon the Committee by the House admit of individual abuse and unfairness. But that is none of our affair. So long as the object of a legislative inquiry is legitimate and the questions propounded are pertinent thereto, it is not for the courts to interfere with the committee system of inquiry. To hold otherwise would be an infringement on the power given the Congress to inform itself. . . .”

—Justice Tom Campbell Clark, author of the dissenting opinion in Watkins v. United States
Life During the Early Cold War

**MAIN Idea** Obsessed with fear of a nuclear attack, many Americans took steps to protect themselves.

**HISTORY AND YOU** Have you ever felt the need to protect yourself from something dangerous or scary? Read to learn more about how Americans tried to deal with their fears during the early 1950s.

The Red Scare and the spread of nuclear weapons had a profound impact on American life in the 1950s. Fear of communism and of nuclear war affected the thinking and choices of many ordinary Americans, as well as their leaders in government. Some Americans responded by preparing to survive a nuclear attack, while others became active in politics in an effort to shape government policy. Writers responded by describing the dangers of atomic war and the threat of communism—sometimes to convince people to take action and sometimes to protest policies they feared might lead to war.

**Facing the Bomb**

Already upset by the first Soviet atomic test in 1949, Americans were shocked when the Soviets again successfully tested the much more powerful hydrogen bomb, or H-bomb, in 1953. The United States had tested its own H-bomb less than a year earlier.

Americans prepared for a surprise Soviet attack. Schools set aside special areas as bomb shelters. In bomb drills, students learned to

### PRIMARY SOURCE

**Living with the Bomb in the 1950s**

The Cold War convinced many in American society that they needed to be prepared to survive a nuclear attack. While authorities made Civil Defense plans, individuals took it upon themselves to build bomb shelters and stockpile supplies.

- **In the 1950s school children took part in “duck-and-cover” drills designed to give them a chance at surviving a nuclear blast if they were far enough from the epicenter.**

- **The Civil Defense Agency set up bomb shelters in cities, and made plans to assist survivors after an attack. Today the Civil Defense Agency is known as FEMA—the Federal Emergency Management Agency.**

- **Some Americans invested in personal bomb shelters stocked with food to allow them to survive a bomb blast and the radiation that would follow.**

### Analyzing VISUALS

1. **Explaining** What was the purpose of the “duck-and-cover” drills and bomb shelters?
2. **Making Inferences** Even if some preparations would not work, why might the government have wanted people to prepare for war?
duck under their desks, turn away from the windows, and cover their heads with their hands. These “duck-and-cover” actions were supposed to protect them from a nuclear bomb blast.

Although “duck-and-cover” might have made people feel safe, it would not have protected them from deadly nuclear radiation. According to experts, for every person killed outright by a nuclear blast, four more would die later from fallout, the radiation left over after a blast. To protect themselves, some families built backyard fallout shelters and stocked them with canned food.

**Popular Culture in the Cold War**

Worries about nuclear war and Communist infiltration filled the public’s imagination. Cold War themes soon appeared in films, plays, television, the titles of dance tunes, and popular fiction.

In 1953 Arthur Miller’s thinly veiled criticism of the Communist witchhunts, The Crucible, appeared on Broadway. The play remains popular today as a cautionary tale about how hysteria can lead to false accusations. Matt Cvetic was an FBI undercover informant who secretly infiltrated the Communist Party in Pittsburgh, Pennsylvania. His story captivated magazine readers in the Saturday Evening Post in 1950 and came to movie screens the next year as I Was a Communist for the FBI. Another suspense film, Walk East on Beacon (1951), features the FBI’s activities in an espionage case.

In 1953 television took up the theme with a series about an undercover FBI counterspy who was also a Communist Party official. Each week, I Led Three Lives kept television viewers on edge. Popular tunes such as “Atomic Boogie” and “Atom Bomb Baby” played on the radio.

In 1954 author Philip Wylie published Tomorrow! This novel describes the horrific effects of nuclear war on an unprepared American city. As an adviser on civil defense, Wylie had failed to convince the federal government to play a strong role in building bomb shelters. Frustrated, he wrote his novel to educate the public about the horrors of atomic war.

One of the most famous and enduring works of this period is John Hersey’s nonfiction book Hiroshima. Originally published as the entire contents of the August 1946 edition of The New Yorker magazine, the book provides the firsthand accounts of six survivors of the U.S. dropping of the atomic bomb on Hiroshima, Japan. Not only did it make some Americans question the use of the bomb, Hiroshima also underscored the real and personal horrors of a nuclear attack.

At the same time that these fears were haunting Americans, the country was enjoying postwar prosperity and optimism. That spirit, combined with McCarthyism, fears of Communist infiltration, and the threat of atomic attack, made the early 1950s a time of contrasts. As the 1952 election approached, Americans were looking for someone or something that would make them feel secure.

**Vocabulary**

1. **Explain** the significance of: Red Scare, subversion, loyalty review program, Alger Hiss, perjury, McCarran Act, McCarthyism, censure, fallout.

**Main Ideas**

2. **Explaining** What was the result of President Truman’s loyalty review program?

3. **Analyzing** Hearings to investigate Communist subversion in what organization led to McCarthy’s downfall?

4. **Identifying** What event made Americans fearful of a nuclear attack by the Soviets?

**Critical Thinking**

5. **Big Ideas** How did the Red Scare and McCarthyism change American society and government?

6. **Organizing** Use a graphic organizer similar to the one below to list the causes and effects of the Red Scare of the 1950s.

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Causes

Red Scare

Effects
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7. **Analyzing Visuals** Study the cartoons on page 777. Which cartoon do you think makes the stronger point? Explain.

**Writing About History**

8. **Persuasive Writing** Suppose that you are a newspaper editor during the Army-McCarthy hearings. Write an editorial giving reasons why people should support or condemn Senator McCarthy.

**History ONLINE**

Study Central To review this section, go to glencoe.com and click on Study Central.
Eisenhower’s Cold War Policies

President Eisenhower believed developing new technology to deliver nuclear weapons would help prevent war. He also directed the CIA to use covert operations in the struggle to contain communism.

Massive Retaliation

**MAIN Idea** Eisenhower fought the Cold War by increasing the U.S. nuclear arsenal and using the threat of nuclear war to end conflicts in Korea, Taiwan, and the Suez.

**HISTORY AND YOU** Do you know anyone who uses threats to get his or her way? Read further to learn about Eisenhower’s use of nuclear threats to achieve foreign policy goals.

By the end of 1952, many Americans were ready for a change in leadership. The Cold War had much to do with that attitude. Many people believed that Truman’s foreign policy was not working. The Soviet Union had tested an atomic bomb and consolidated its hold on Eastern Europe. China had fallen to communism, and American troops were fighting in Korea.

Tired of the criticism and uncertain he could win, Truman decided not to run again. The Democrats nominated Adlai Stevenson, governor of Illinois. The Republicans chose Dwight D. Eisenhower, the general who had organized the D-Day invasion. Stevenson had no chance against a national hero who had helped win World War II. Americans wanted someone they could trust to lead the nation in the Cold War. Eisenhower won in a landslide.

“More Bang for the Buck”

The Cold War shaped Eisenhower’s thinking from the moment he took office. He was convinced that the key to victory in the Cold War was not simply military might but also a strong economy. The United States had to show the world that free enterprise could produce a better society than communism. At the same time, economic prosperity would prevent Communists from gaining support in the United States and protect society from subversion.

As a professional soldier, Eisenhower knew the costs associated with large-scale conventional war. Preparing for that kind of warfare, he believed, was too expensive. “We cannot defend the nation in a way which will exhaust our economy,” the president declared. Instead of maintaining a large and expensive army, the nation “must be prepared to use atomic weapons in all forms.” Nuclear weapons, he said, gave “more bang for the buck.”
The Korean War had convinced Eisenhower that the United States could not contain communism by fighting a series of small wars. Such wars were unpopular and too expensive. Instead, wars had to be prevented from happening in the first place. The best way to do that seemed to be to threaten to use nuclear weapons. This policy came to be called massive retaliation.

The new policy enabled Eisenhower to cut military spending from $50 billion to $34 billion. He did this by reducing the size of the army, which was expensive to maintain. At the same time, he increased the U.S. nuclear arsenal from about 1,000 bombs in 1953 to about 18,000 bombs in 1961.

**Brinkmanship**

President Eisenhower’s willingness to threaten nuclear war to maintain peace worried some people. However, Secretary of State John Foster Dulles, the dominant figure in the nation’s foreign policy in the 1950s, strongly defended this approach:

*Primary Source*

“You have to take chances for peace, just as you must take chances in war. Some say that we were brought to the verge of war. Of course we were brought to the verge of war. The ability to get to the verge without getting into the war is the necessary art. . . . If you try to run away from it, if you are scared to go to the brink, you are lost. We’ve had to look it square in the face. . . . We walked to the brink and we looked it in the face. We took strong action.”

—quoted in *Rise to Globalism*

Critics called this brinkmanship—the willingness to go to the brink of war to force the other side to back down—and argued that it was too dangerous. During several crises, however, President Eisenhower felt compelled to threaten nuclear war.
The Korean War Ends

During his campaign for the presidency, Eisenhower had said, “I shall go to Korea,” promising to end the costly and increasingly unpopular war. On December 4, 1952, he kept his promise. Bundled against the freezing Korean winter, the president-elect talked with frontline commanders and their troops. Eisenhower became convinced that the ongoing battle was costing too many lives and bringing too few victories. He was determined to bring the war to an end. The president then quietly let the Chinese know that the United States might continue the Korean War “under circumstances of our own choosing”—a hint at a nuclear attack.

The threat to go to the brink of nuclear war seemed to work. In July 1953 negotiators signed an armistice. The battle line between the two sides in Korea, which was very near the prewar boundary, became the border between North Korea and South Korea. A “demilitarized zone” (DMZ) separated them. American troops are still based in Korea, helping to defend South Korea’s border. There has never been a peace treaty to end the war.

The Taiwan Crisis

Shortly after the Korean War ended, a new crisis erupted in Asia. Although Communists had taken power in mainland China, the Nationalists still controlled Taiwan and several

Sputnik Launches a Space Race

As the United States began to develop ICBMs, Americans were stunned to discover that the Soviet Union already had them. On October 4, 1957, the Soviets demonstrated this technology by launching Sputnik, the first artificial satellite to orbit Earth.

Worried that the United States was falling behind, Congress created the National Aeronautics and Space Administration (NASA) to coordinate missile research and space exploration. It also passed the National Defense Education Act (NDEA), which provided funds for education in science, math, and foreign languages.

Sputnik marked the beginning of a new era—the use of satellites in space. Both nations in the Cold War began launching satellites to assist in communications and to spy on the other nation. Today, satellites are a vital part of modern communications and travel. They transmit television and cell phone signals, and the satellites of the Global Positioning System (GPS) help ships and airplanes to navigate. Hikers and drivers can also buy GPS receivers to help determine where they are.

ANALYZING HISTORY Do you think missile and satellite technology helped prevent conflict during the Cold War or made the Cold War worse? Create a multimedia presentation on the Space Race and how it has changed American society.
small islands along China’s coast. In the fall of 1954, China threatened to seize two of the islands. Eisenhower saw Taiwan as part of the “anti-Communist barrier” in Asia that needed to be protected at all costs.

When China began shelling the islands and announced that Taiwan would be liberated, Eisenhower asked Congress to authorize the use of force to defend Taiwan. He then warned the Chinese that any attack on Taiwan would be resisted by U.S. naval forces stationed nearby and hinted that they would use nuclear weapons to stop an invasion. Soon afterward, China backed down.

The Suez Crisis

The following year, a serious crisis erupted in the Middle East. Eisenhower’s goal in that region was to prevent Arab nations from aligning with the Soviet Union. To build support among Arabs, Secretary of State Dulles offered to help Egypt finance the construction of a dam on the Nile River.

The deal ran into trouble in Congress, however, because Egypt had bought weapons from Communist Czechoslovakia. Dulles was forced to withdraw the offer. A week later, Egyptian troops seized control of the Suez Canal from the Anglo-French company that had controlled it. The Egyptians intended to use the canal’s profits to pay for the dam.

The British and French responded quickly to the Suez Crisis. In October 1956, British and French troops invaded Egypt. Eisenhower was furious with Britain and France. The situation became even more dangerous when the Soviet Union threatened rocket attacks on Britain and France and offered to send troops to help Egypt. Eisenhower immediately put U.S. nuclear forces on alert, noting, “If those fellows start something, we may have to hit them—and if necessary, with everything in the bucket.”

Under strong pressure from the United States, the British and French called off their invasion. The Soviet Union had won a major diplomatic victory, however, by supporting Egypt. Soon afterward, other Arab nations began accepting Soviet aid as well.

Covert Operations

**MAIN Idea** Eisenhower directed the Central Intelligence Agency to use covert operations to limit the spread of communism and Soviet influence.

**HISTORY AND YOU** Do you enjoy reading spy novels? Read on to learn of the development and work of a spy agency in the United States.

President Eisenhower relied on brinkmanship on several occasions, but he knew it could not work in all situations. It could prevent war, but it could not, for example, prevent Communists from staging revolutions within countries. To prevent Communist uprisings in other countries, Eisenhower decided to use covert, or hidden, operations conducted by the Central Intelligence Agency (CIA).

Many of the CIA’s operations took place in developing nations—nations with primarily agricultural economies. Many of these countries blamed European imperialism and American capitalism for their problems. Their leaders looked to the Soviet Union as a model of how to industrialize their countries. They often threatened to nationalize, or put under government control, foreign businesses operating in their countries.

One way to stop developing nations from moving into the Communist camp was to provide them with financial aid, as Eisenhower had tried to do in Egypt. In some cases, however, where the threat of communism seemed stronger, the CIA ran covert operations to overthrow anti-American leaders and replace them with pro-American leaders.

Iran and Guatemala

Two examples of covert operations that achieved U.S. objectives took place in Iran and Guatemala. By 1953, Iranian Prime Minister Mohammed Mossadegh had already nationalized the Anglo-Iranian Oil Company. He seemed ready to make an oil deal with the Soviet Union. Mossadegh then moved against the pro-American shah of Iran, who was temporarily forced into exile. The CIA quickly sent agents to organize street riots and arrange a coup that ousted Mossadegh and returned the shah to power.
The following year, the CIA intervened in Guatemala. In 1951, with Communist support, Jacobo Arbenz Guzmán was elected president of Guatemala. His land-reform program took over large estates and plantations, including those of the U.S.-owned United Fruit Company. In May 1954, Communist Czechoslovakia delivered arms to Guatemala. The CIA responded by arming the Guatemalan opposition and training them at secret camps in Nicaragua and Honduras. Shortly after these CIA-trained forces invaded Guatemala, Arbenz Guzmán left office.

**Trouble in Eastern Europe**

Covert operations did not always work as Eisenhower hoped. Stalin died in 1953, and a power struggle began in the Soviet Union. By 1956, Nikita Khrushchev had emerged as the leader of the Soviet Union. That year, Khrushchev delivered a secret speech to Soviet officials. He attacked Stalin’s policies and insisted that there were many ways to build a communist society. Although the speech was secret, the CIA obtained a copy of it. With Eisenhower’s permission, the CIA arranged for it to be broadcast to Eastern Europe.

Many Eastern Europeans had long been frustrated with Communist rule. Hearing Khrushchev’s speech further discredited communism. In June 1956 riots erupted in Eastern Europe. By late October, a full-scale uprising had begun in Hungary. Although Khrushchev was willing to tolerate greater freedom in Eastern Europe, he had never meant to imply that the Soviets would tolerate an end to communism in the region. Soon after the uprising began, Soviet tanks rolled into Budapest, the capital of Hungary, and crushed the rebellion.

**The Eisenhower Doctrine**

The United States was not the only nation using covert means to support its foreign policy. President Gamal Abdel Nasser of Egypt had emerged from the Suez crisis as a hero to the Arab people, and by 1957 he had begun working...
with Jordan and Syria to spread pan-Arabism—the idea that all Arab people should be united into one nation. Eisenhower and Dulles worried about Nasser’s links to the Soviets and feared that he was laying the groundwork to take control of the Middle East. In late 1957 Eisenhower asked Congress to authorize the use of military force whenever the president thought it necessary to assist Middle East nations resisting Communist aggression. The policy came to be called the Eisenhower Doctrine. It essentially extended the Truman Doctrine and the policy of containment to the Middle East.

In February 1958 Eisenhower’s concerns appeared to be confirmed when left-wing rebels, believed to be backed by Nasser and the Soviet Union, seized power in Iraq. Fearing that his government was next, the president of Lebanon asked the United States for help. Eisenhower immediately ordered 5,000 marines to Lebanon to protect its capital, Beirut. At the same time, British forces went into Jordan at the request of King Hussein to protect his government. Once the situation stabilized, the U.S. forces withdrew.

**A Spy Plane Is Shot Down**

After the Hungarian uprising, Khrushchev reasserted Soviet power and the superiority of communism. Although he had supported “peaceful coexistence” with capitalism, he began accusing the “capitalist countries” of starting a “feverish arms race.” In 1957 after the launch of Sputnik, Khrushchev boasted, “We will bury capitalism…. Your grandchildren will live under communism.”

Late the following year, Khrushchev demanded the withdrawal of Allied troops from West Berlin. Secretary of State Dulles rejected Khrushchev’s demands. If the Soviets threatened Berlin, Dulles announced, NATO would respond, “if need be by military force.” Brinkmanship worked again, and Khrushchev backed down.

At Eisenhower’s invitation, Khrushchev visited the United States in late 1959. After the success of that visit, the two leaders agreed to hold a summit in Paris. A summit is a formal face-to-face meeting of leaders from different countries to discuss important issues.

Shortly before the summit was to begin in 1960, the Soviet Union shot down an American U-2 spy plane. At first, Eisenhower claimed that the aircraft was a weather plane that had strayed off course. Then Khrushchev dramatically produced the pilot. Eisenhower refused to apologize, saying the flights had protected American security. In response, Khrushchev broke up the summit.

In this climate of heightened tension, President Eisenhower prepared to leave office. In January 1961 he delivered a farewell address to the nation. In the address, he pointed out that a new relationship had developed between the military establishment and the defense industry. He warned Americans to be on guard against the influence of this military-industrial complex in a democracy. Although he had avoided war and kept communism contained, Eisenhower was also frustrated: “I confess I lay down my official responsibility in this field with a definite sense of disappointment…. I wish I could say that a lasting peace is in sight.”

Explaining In what nations did the United States intervene with covert operations?
Causes of the Cold War

Long-Range Causes
- Both the United States and the Soviet Union believe their economic and political systems are superior.
- Defeat of Germany creates a power vacuum in Europe and leaves U.S. and Soviet forces occupying parts of Europe.
- The U.S. wants to rebuild Europe’s economy and support democratic governments to ensure peace and security.
- The USSR wants Germany weak and believes nations on its border should have Communist governments to ensure they remain friendly.

Immediate Causes
- At Yalta, Soviets promise to allow free elections in Eastern Europe but instead gradually impose Communist regimes.
- At Potsdam, Soviets want German reparations, but the U.S. supports rebuilding Germany’s economy.
- Soviet troops help Communists in northern Iran, but U.S. pressure forces a withdrawal.
- George Kennan sends the Long Telegram to U.S. officials, explaining that the Soviets need to be contained.
- Soviets send aid to Communist rebels in Greece and demand Turkey share control of the Dardanelles with the USSR; Truman issues the Truman Doctrine and sends aid to Greece and Turkey.

Effects of the Cold War

Effects in Europe
- U.S. launches the Marshall Plan to rebuild Europe.
- Germany is divided into two separate nations.
- The USSR blockades Berlin; U.S. organizes the Berlin Airlift.
- The U.S. creates NATO; the USSR creates the Warsaw Pact.

Global Effects
- When China falls to communism, the U.S. responds by helping Japan build up its economy and military.
- When Communist North Korea invades South Korea, the U.S. organizes an international force to stop the invasion.

Effects on the United States
- Soviet spies are arrested.
- A new Red Scare leads to laws restricting the Communist Party in the U.S. and to investigations by the House Un-American Activities Committee and Senator Joseph McCarthy.
- Americans practice civil defense; some build bomb shelters.
- President Eisenhower orders the development of new rockets, bombers, and submarines that can carry nuclear weapons.
- Eisenhower uses the CIA to covertly contain communism.
Reviewing Vocabulary

Directions: Choose the word or words that best complete the sentence.

1. After World War II, the Soviet Union wanted to establish a buffer zone of _______ on its European border.
   A developing nations
   B capitalist nations
   C satellite nations
   D demilitarization

2. The policy of _______ became the main approach in U.S. foreign policy toward the Soviet Union during the Cold War.
   A democracy
   B limited war
   C free trade
   D containment

3. Once the Soviet Union tested an atomic bomb, Americans began to fear the effects of _______, assuming they initially survived a nuclear attack.
   A fallout
   B censure
   C subversion
   D duck-and-cover

4. In his farewell address, President Eisenhower warned the American people about the dangers of _______.
   A the Central Intelligence Agency.
   B massive retaliation.
   C the military-industrial complex.
   D brinkmanship.

Reviewing Main Ideas

Directions: Choose the best answer for each of the following questions.

Section 1 (pp. 760–765)

5. Which of the following was a major outcome of the Yalta Conference?
   A the division of Germany
   B the terms of Germany’s surrender
   C the establishment of satellite nations
   D the establishment of NATO

6. At Potsdam, the main conflict was over which of the following?
   A the United Nations
   B the invasion of Japan
   C German reparations
   D nuclear weapons

Section 2 (pp. 766–773)

7. George Kennan first suggested which foreign policy?
   A brinkmanship
   B containment
   C massive retaliation
   D the Marshall Plan

8. Which of the following events set off the Korean War?
   A The Japanese invaded South Korea.
   B Soviet-controlled North Korea invaded South Korea.
   C Chinese-controlled North Korea invaded South Korea.
   D The Soviet Union invaded North Korea.
9. What was the underlying goal of the Marshall Plan?
   A to contain Soviet expansion in the Middle East and Asia
   B to rebuild European economies to prevent the spread of communism
   C to monitor the growth of the military-industrial complex in the United States
   D to Americanize Western European nations

**Section 3 (pp. 774–781)**

10. After World War II, the purpose of HUAC was to
   A hold public hearings on Communist subversion.
   B locate chapters of the Communist Party.
   C administer the loyalty review program.
   D create the McCarran Act.

11. The McCarran Act required
   A every government employee to take a loyalty oath.
   B all Communist Party chapters to disband.
   C all Communist organizations to register with the government.
   D the censure of members of Congress who would not support HUAC.

**Section 4 (pp. 782–787)**

12. Eisenhower’s administration developed an approach to foreign policy based on the threat of nuclear attack, known as
   A containment.
   B massive retaliation.
   C subversion.
   D duck-and-cover.

13. The Eisenhower Doctrine extended the Truman Doctrine to which region?
   A Asia
   B Eastern Europe
   C South America
   D the Middle East

**Critical Thinking**

Directions: Choose the best answers to the following questions.

Base your answers to questions 14 and 15 on the map below and on your knowledge of Chapter 22.

14. Why was Stalin initially able to control access to West Berlin?
   A West Berlin was in the Soviet Union.
   B West Berlin was ruled by Communists.
   C West Berlin was in the Soviet sector of Germany.
   D West Berlin had been invaded and occupied by the Red Army.

15. Why did Stalin order a blockade of West Berlin?
   A West Berlin was primarily agricultural and would help feed the Soviet army.
   B Stalin wanted to unite Berlin and organize free elections for Germany.
   C Stalin was afraid of the U.S. nuclear technology and wanted a larger buffer zone.
   D Stalin wanted the United States to abandon West Berlin.
16. One historical lesson from the McCarthy era is the realization that
   A loyalty oaths prevent spying.
   B communism is attractive in prosperous times.
   C Communist agents had infiltrated all levels of the U.S. government.
   D public fear of traitors can lead to intolerance and discrimination.

17. In this cartoon, the cartoonist is expressing
   A pride in America’s technological know-how.
   B anxiety that America is behind in the space race.
   C a wish for larger, more elaborate cars.
   D the need to share auto technology with Russia.

18. In the speech, Smith expresses anger with whom? Why?
19. According to Smith, who is really dividing the nation?

20. Many factors contributed to the development of the Cold War, but could it have been avoided? Write a persuasive essay arguing that actions of the United States or the Soviet Union following World War II might have prevented the Cold War, or that it was inevitable.